



Flagler County Comprehensive Plan 2010-2035  
Flagler County, Florida

Intergovernmental Coordination Element



Adopted July 6, 2011

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**INTERGOVERNMENTAL COORDINATION ELEMENT  
GOALS, OBJECTIVES, AND POLICIES**

<b>Item</b>	<b>Page Number</b>
I. INTRODUCTION	I-1
II. GOALS, OBJECTIVES, AND POLICIES	I-2
GOAL I.1	I-2
Objective I.1.1	I-2
Policy I.1.1.1	I-2
Policy I.1.1.2	I-2
Policy I.1.1.3	I-2
Policy I.1.1.4	I-3
Policy I.1.1.5	I-3
Policy I.1.1.6	I-3
Policy I.1.1.7	I-3
Policy I.1.1.8	I-3
Policy I.1.1.9	I-4
Objective I.1.2	I-4
Policy I.1.2.1	I-4
Policy I.1.2.2	I-4
Policy I.1.2.3	I-4
Policy I.1.2.4	I-5
Policy I.1.2.5	I-5
Policy I.1.2.6	I-5
Objective I.1.3	I-5
Policy I.1.3.1	I-5
Policy I.1.3.2	I-5
Objective I.1.4	I-6
Policy I.1.4.1	I-6
Policy I.1.4.2	I-6
Objective I.1.5	I-6

## Flagler County Comprehensive Plan 2010-2035

---

<b>Item</b>	<b>Page Number</b>
Policy I.1.5.1	I-6
Policy I.1.5.2	I-6
GOAL I.2	I-7
Objective I.2.1	I-7
Policy I.2.1.1	I-7
Policy I.2.1.2	I-7
Policy I.2.1.3	I-7
Policy I.2.1.4	I-7
Policy I.2.1.5	I-8
Policy I.2.1.6	I-8
Policy I.2.1.7	I-8
Policy I.2.1.8	I-8
Policy I.2.1.9	I-8
Policy I.2.1.10	I-8

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**I. Introduction**

The Intergovernmental Coordination Element (ICE) is one of the required elements for the Flagler County Comprehensive Plan. The ICE must include goals, objectives, and policies to show how Flagler County will coordinate the implementation of the adopted comprehensive plan with the plans of the Flagler County School Board, the St. Johns River Water Management District (SJRWMD), and other governmental agencies (FDOT, DEP, FWCC, etc.). The ICE also must show how the County will coordinate with adjacent municipalities, adjacent counties, and the regional planning council, and the state comprehensive plan. A critical item is the coordination of the Flagler County Water Supply Facilities Plan with the SJRWMD regional water supply plan, in accordance with Section 373.0361, Florida Statutes. Additionally, Flagler County must show that there are goals, objectives, and policies in place that take into consideration the effects of the local plan upon the development of adjacent municipalities, adjacent counties, the region, or upon the state.

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## II. Goals, Objectives, and Policies

A. ~~GOAL Statement~~ I.1: Flagler County will develop and maintain intergovernmental coordination mechanisms necessary to achieve consistency among local, county and regional plans and policies and coordinate all development activities in order to improve delivery of services, enhance the quality of life and protect the natural environment.

B. ~~Objectives and Policies~~

**Objective I.1.1**: ~~Within one year of adoption of the EAR based Comprehensive Plan Amendment,~~ Flagler County shall establish a formal process for intergovernmental coordination with the municipalities and adjacent counties through various interlocal agreements and/or specific coordination activities.

**Policy I.1.1.1**: Flagler County shall continue to participate in the Northeast Florida Regional Planning Council's monthly meetings in order to exchange information and coordinate development activities.

**Policy I.1.1.2**: The Flagler County will maintain a Water Supply Facilities Work Plan that is coordinated with the St. Johns River Water Management District's (SJRWMD) District Water Supply Plan by updating the Flagler County's Work Plan within 18 months of an update to the District's District Water Supply Plan that affects the County.

**Policy I.1.1.3**: Flagler County will participate in the development of updates to the St. Johns River Water Management District's (SJRWMD) Water Supply Assessment and District Water Supply Plan and in other water supply development-related initiatives facilitated by the SJRWMD that affect Flagler County.

**Policy L.1.1.24:** ~~Within one year of adoption of the EAR based Comprehensive Plan Amendment, By 2013, Flagler County shall develop an interlocal agreement that will establish a joint planning committee with the municipalities through adoption of a joint planning agreement, interlocal agreement, or memorandum of understanding. The joint planning committee will direct Planning Department staff to provide formal review and recommendations for development proposals abutting municipal boundaries and municipal annexation petitions. In addition, the joint planning agreement, interlocal agreement, or memorandum of understanding will address collaborative planning and decision making on population projections, public school siting, the location and extensions of public facilities that are subject to concurrency, and will identify locally unwanted land uses.~~

**Policy L.1.1.35:** ~~By 2013, Flagler County shall evaluate the need for joint planning and management programs through a joint planning agreement, interlocal agreement, or memorandum of understanding with the municipalities and adjacent counties for a coastal resources management plan which addresses all natural systems including bays, estuaries and upland communities, on a system wide basis regardless of political boundaries.~~

**Policy L.1.1.46:** Flagler County shall review and update its Hurricane Evacuation Plan on an annual basis and ensure that the plan remains certified by the State Department of Emergency Management.

**Policy L.1.1.57:** Flagler County shall continue to participate in the local government review of comprehensive plans and plan amendments for municipalities within its boundaries and the adjacent counties.

**Policy L.1.1.68:** Flagler County shall continue to implement interlocal agreements for countywide recreation and transportation impact fees. The interlocal

## Flagler County Comprehensive Plan 2010-2035

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agreements shall include provisions for impact fee collections and sharing the local option gas tax.

**Policy I.1.1.79:** Flagler County ~~should~~ shall continue the use of its Affordable Housing Advisory Committee (AHAC) ~~Citizen Advisory Task Force~~ to advise the County Commission and staff on affordable housing issues, concerns, programs and strategies. The AHAC ~~Task Force~~ shall provide advice on, but not be limited to, the State Housing Initiative Partnership (SHIP) and Community Development Block Grant (CDBG) programs.

**Objective I.1.2:** Flagler County shall continue to review the comprehensive plans and plan amendments of adjacent municipalities, adjacent counties, planning activities of the Flagler County School Board, and other state and regional agencies regulatory and planning programs to determine that all planning and land development regulatory activities are consistent and coordinated with the goals, objectives, policies and implementation plans of the Flagler County Comprehensive Plan.

**Policy I.1.2.1:** Flagler County shall continue to review and comment on proposed comprehensive plans of adjacent counties, municipalities within its boundaries, and adjacent municipalities for consistency and compatibility of development proposals and comprehensive plan amendments.

**Policy I.1.2.2:** Flagler County shall continue to support and cooperate with the Northeast Florida Regional Planning Council (NEFRC) and the St. Johns River Water Management District (SJRWMD) for all regional planning and regulatory functions performed by these agencies.

**Policy I.1.2.3:** Flagler County will continue to coordinate the County Transportation Element with the Florida Department of Transportation (FDOT) Five Year Road Program.

**Policy I.1.2.4:** By 2013, Flagler County shall develop a long range transportation Concurrency Management System in coordination with the Florida Department of Transportation, adjacent counties, municipalities within its boundaries, and adjacent municipalities.

**Policy I.1.2.45:** ~~Within one year of adoption of the EAR based Comprehensive Plan Amendment,~~ Flagler County shall ~~adopt an~~ maintain the interlocal agreement to coordinate planning and land development activities with the Flagler County School Board, particularly joint development of park and recreation facilities.

**Policy I.1.2.56:** Flagler County shall recognize campus master plans prepared by or for the State College/University system pursuant to applicable Florida Statutes.

**Objective I.1.3:** ~~The~~ Flagler County and the municipalities shall continue to work together to maintain coordinated ~~Level of~~ Service (LOS) standards throughout the “planned urban service areas” and incorporated portions of Flagler County.

**Policy I.1.3.1:** ~~The~~ Flagler County and the municipalities shall continue to maintain countywide Level of Service (LOS) standards for County and State roads regardless of political boundaries by pursuing the formation of a transportation planning organization (TPO) or metropolitan planning organization (MPO).

**Policy I.1.3.2:** ~~The~~ Flagler County and the municipalities shall continue to maintain countywide adopted Level of Service (LOS) ~~standards for the countywide parks and recreation system.~~

## Flagler County Comprehensive Plan 2010-2035

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**Objective L1.4:** ~~Upon the adoption of the EAR based Plan Amendment, the Flagler County shall direct its Planning Department to review and provide comments on adjacent local government's 5 Year Schedule of Capital Improvements and to provide a copy of the County's 5 Year Schedule of Capital Improvements to adjacent local governments~~ for their review and comment.

**Policy L1.4.1:** ~~Flagler County and the municipalities shall initiate a formal joint planning agreement, interlocal agreement, or memorandum of understanding with the municipalities to coordinate the construction of roadways and associated infrastructure across jurisdictional boundaries.~~

**Policy L1.4.2:** ~~Within one year of adoption of the EAR based Plan Amendment, Flagler County and the municipalities shall initiate enter into a formal joint planning agreement, interlocal agreement, or memorandum of understanding with the municipalities to provide periodic updates indicating recent building permits issued near jurisdictional boundaries and estimates of new infrastructure necessary to serve new development.~~

**Objective L1.5:** Flagler County shall attempt to resolve inconsistencies between adjacent local governments and state or federal permitting agencies through negotiating techniques.

**Policy L1.5.1:** Flagler County shall continue to use the County staff as its liaison with state and federal agencies that have permitting responsibility in Flagler County.

**Policy L1.5.2:** ~~The Flagler County shall utilize the Northeast Florida Regional Planning Council (NEFRC) as a mediator when development issues or annexation issues cross-jurisdictional boundaries and cannot be resolved by Flagler County or other local governments involved.~~

**GOAL I.2:** Flagler County shall enhance intergovernmental coordination between the County elected official and staff, local municipalities, and adjacent counties to provide services more efficiently and achieve more sustainable growth.

**Objective I.2.1:** Flagler County shall initiate and/or continue opportunities for fostering timely and effective dialogue among local government jurisdictions regarding planning and development issues having a County-wide impact and/or of mutual concern.

**Policy I.2.1.1:** Flagler County shall coordinate with local jurisdictions to work concurrently to develop a consistent regional perspective on future growth consistent with the principles of Smart Growth. Flagler County shall convene initial meetings of local officials from the municipalities, as well as a broad range of stakeholders in Flagler County, to discuss Smart Growth issues to develop a Smart Growth Implementation Plan, which may include an inter-jurisdictional transfer of development rights program.

**Policy I.2.1.2:** Flagler County shall cooperate with the municipalities during the establishment of any incentive- or performance-based density bonus program to include, but not be limited to, a transfer of development rights program to geographically identify appropriate areas for development.

**Policy I.2.1.3:** Flagler County shall cooperate with the City of Bunnell to efficiently provide services with regard to the City's 2007-2008 annexations.

**Policy I.2.1.4:** Flagler County shall pursue expanded collaboration among government jurisdictions and agencies to share services and facilities more cost-effectively when providing public services.

**Policy I.2.1.5:** Flagler County shall encourage intergovernmental collaboration in the siting, design, and use of facilities and services in the County, including recreational and other services.

**Policy I.2.1.6:** Flagler County shall maintain existing shared service agreements with the municipalities and explore opportunities for additional joint efforts to provide public facilities and services. A key focus of the County's efforts to share services will be to maintain or improve the existing level of services and equitably fund necessary improvements.

**Policy I.2.1.7:** Flagler County shall continue periodic meetings of elected officials and administrators of all municipalities and the County to identify opportunities to share services.

**Policy I.2.1.8:** Flagler County shall arrange regular meetings between the agency heads responsible for providing public services and infrastructure, such as police and fire protection, streets, and water and sewer service with their counterparts in the County and municipalities to explore opportunities to eliminate inefficiencies and duplication of services.

**Policy I.2.1.9:** Flagler County shall work cooperatively to protect the region's natural assets, support regional planning efforts, and improve the quality of life throughout the region.

**Policy I.2.1.10:** Flagler County shall collaborate with the municipalities to explore future multi-modal transit-based options to address long-term County-wide transportation needs.

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