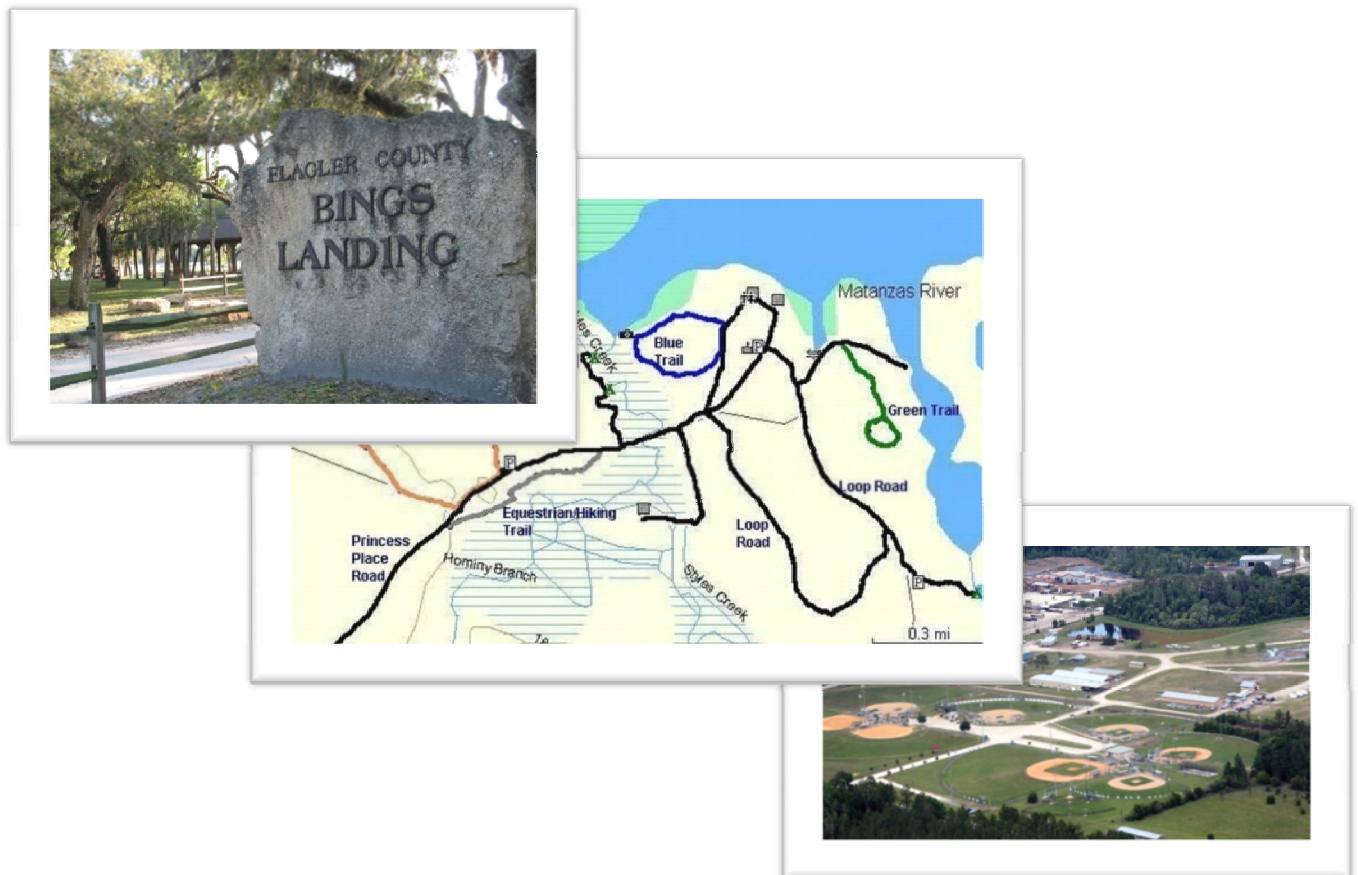




Flagler County Comprehensive Plan 2010-2035
Flagler County, Florida

Recreation and Open Space Element



Adopted July 6, 2011

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**RECREATION AND OPEN SPACE ELEMENT
GOALS, OBJECTIVES, AND POLICIES**

Item	Page Number
I. INTRODUCTION	H-1
II. GOALS, OBJECTIVES, AND POLICIES	H-2
GOAL H.1	H-2
Objective H.1.1	H-2
Policy H.1.1.1	H-3
Policy H.1.1.2	H-3
Policy H.1.1.3	H-3
Policy H.1.1.4	H-3
Policy H.1.1.5	H-4
Policy H.1.1.6	H-4
Policy H.1.1.7	H-4
Policy H.1.1.8	H-4
Policy H.1.1.9	H-4
Objective H.1.2	H-4
Policy H.1.2.1	H-5
Policy H.1.2.2	H-5
Policy H.1.2.3	H-5
Policy H.1.2.4	H-5
Policy H.1.2.5	H-5
Policy H.1.2.6	H-5
Policy H.1.2.7	H-6
Policy H.1.2.8	H-6
Policy H.1.2.9	H-6
Policy H.1.2.10	H-6
Objective H.1.3	H-6
Policy H.1.3.1	H-6
Policy H.1.3.2	H-6

Flagler County Comprehensive Plan 2010-2035

Item	Page Number
Policy H.1.3.3	H-7
Policy H.1.3.4	H-7
Policy H.1.3.5	H-7
Policy H.1.3.6	H-7
Objective H.1.4	H-7
Policy H.1.4.1	H-7
Policy H.1.4.2	H-7
Policy H.1.4.3	H-8
Policy H.1.4.4	H-8
Policy H.1.4.5	H-8
Objective H.1.5	H-8
Policy H.1.5.1	H-8
Policy H.1.5.2	H-8
Policy H.1.5.3	H-9
Policy H.1.5.4	H-9
Policy H.1.5.5	H-9
Policy H.1.5.6	H-9
Policy H.1.5.7	H-9
Policy H.1.5.8	H-9
Policy H.1.5.9	H-9
Objective H.1.6	H-10
Policy H.1.6.1	H-10
Policy H.1.6.2	H-10
Policy H.1.6.3	H-10
Policy H.1.6.4	H-10
Policy H.1.6.5	H-10
Policy H.1.6.6	H-10
Objective H.1.7	H-11

Item	Page Number
Policy H.1.7.1	H-11
Policy H.1.7.2	H-11
Policy H.1.7.3	H-11
Policy H.1.7.4	H-11
Policy H.1.7.5	H-11
Objective H.1.8	H-11
Policy H.1.8.1	H-12
Policy H.1.8.2	H-12
Policy H.1.8.3	H-12
Policy H.1.8.4	H-12
Policy H.1.8.5	H-12

List of Maps

Map H.1: Existing Recreation and Open Parks Space	H-15
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I. Introduction

The Recreation and Open Space Element (ROSE) is one of the required elements of the Comprehensive Plan, as specified by Section 163.3164, Florida Statutes. The Element identifies the goals, objectives, and policies for the provision of recreational and open space facilities based on an established level of service. The Element must include analysis of both public and private recreational facilities and services within a local government. The ROSE, in conjunction with the Capital Improvements Element, establishes level of service standards to be used for providing recreational and open space amenities to the County's residents.

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II. Goals, Objectives, and Policies

GOAL STATEMENTS

GOAL H.1: Ensure provision of sufficient parks, open spaces, and recreation facilities and programs to satisfy the health, safety and welfare needs of all Flagler County residents and visitors. Flagler County's goal is to strive to preserve and protect open spaces and other natural features with recreation potential for current and future needs. The County shall provide a system of parks, open space, recreational facilities, environmentally sensitive lands, trails, greenways, and blueways to ensure healthy lifestyle choices, improve communities and neighborhoods and offer bicycle and pedestrian access. Lastly, the County shall enhance public access to and utilize the park system and natural resources of Flagler County in order to provide a total quality of life for the residents.

- ~~1. Preserve and protect open spaces and other natural features with recreation potential for current and future needs.~~
- ~~2. Provide a system of parks, open space, recreational facilities, environmentally sensitive lands, trails, greenways and blueways to ensure healthy lifestyle choices, improve communities and neighborhoods and offer bicycle and pedestrian access.~~
- ~~3. Enhance public access to and utilize the park system and natural resources of Flagler County in order to provide a total "quality of life" for the residents.~~

OBJECTIVES AND POLICIES

Objective H.1.1: A system of parks and recreation facilities shall continue to be developed and maintained through the year 2025~~35~~ to meet the needs of the existing and projected future population.

Flagler County Comprehensive Plan 2010-2035

Policy H.1.1.14-1: ~~The Flagler County hereby adopts the following Parkland Acreage Standards of this Element's supporting Data and Analysis, as the Recreation and Open Space level of service standards:~~

- (1) Countywide Parks: LOS standard of 30 acres per 1,000 persons (public lands per total permanent County and incorporated population).
- (2) Community Parks: LOS standard of 3 acres per 1,000 persons (public lands per unincorporated permanent population).
- (3) Neighborhood Parks: LOS standard of 1 acre per 1,000 persons (public lands per unincorporated permanent population).

Policy H.1.1.21-2: The Flagler County shall evaluate impact fees for parks on a biennial basis to provide sufficient revenue to acquire land for new parks and to construct recreation facilities in new and existing Countywide, Community, and Neighborhood Parks. A reliable and consistent capital funding source should be established to help implement the policies contained in this Element.

Policy H.1.1.31-3: Flagler County shall pursue joint agency funding for the purchase and development of Countywide parks and recreational facilities within Flagler County and its incorporated areas to adequately serve the permanent unincorporated population.

Policy H.1.1.41-4: The Flagler County shall require developers of residential areas to dedicate suitable land for park acreage needs created by projected development population. The County maintains the option of payments in lieu of land that is needed for specific improvements planned within the associated impact zone. Flagler County shall include provisions within the LDRs to ensure that the land and improvements required to meet the requirements of this policy shall be conveyed or provided to the County as provided by the terms

Flagler County Comprehensive Plan 2010-2035

established in the Development Order for the project to ensure that the park and facilities are in place to serve the new residents.

Policy H.1.1.54-5: Flagler County assumes primary responsibility for ensuring the availability of Countywide parks and facilities, under the ownership and maintained by Flagler County, to all residents ~~and visitors~~ and will work with other agencies to facilitate this policy.

Policy H.1.1.64-6: The Flagler County shall establish neighborhood and community parks for communities in unincorporated areas and work with municipalities to obtain adequate facilities and locations.

Policy H.1.1.74-7: The Flagler County shall use, as a guideline, the activity standards suggested in the State Comprehensive Outdoor Recreation Plan (SCORP) ~~and shown in Table 4.~~

Policy H.1.1.84-8: As the population continues to grow, as defined in Policy H.1.1.1 The Flagler County shall proportionately increase its recreational facilities to maintain the adopted level of service standards.

Policy H.1.1.94-9: The Flagler County shall provide facilities at parks to maintain service delivery consistent with the size and type of each facility and community needs and desires, consistent with the adopted minimum levels of service and subject to the financial feasibility of providing those facilities.

Objective H.1.2: Lands purchased through the Environmentally Sensitive Lands Program will protect, preserve or restore ecologically significant areas for environmental protection and resource-based recreation.

Flagler County Comprehensive Plan 2010-2035

Policy H.1.2.12-1: The Flagler County shall leverage the purchase of parks, open space and water access through the Environmentally Sensitive Lands Program by seeking grants which may be available for such purposes.

Policy H.1.2.22-2: The Flagler County may consider a referendum to extend or expand the voter-approved millage for the Environmentally Sensitive Lands Program.

Policy H.1.2.32-3: The Flagler County shall continue to explore enhancement opportunities for its Coastal Greenway and Flagler County Blueway in conjunction with State agencies.

Policy H.1.2.42-4: Flagler County shall coordinate adjacent land use and management activities with agencies managing those natural areas or open space. Conservation corridors should be coordinated with Volusia, St. Johns and Putnam Counties.

Policy H.1.2.52-5: The Flagler County shall provide educational opportunities related to leisure, health/safety, history and the environment including, inter alia, creating bird sanctuaries along the Intracoastal Waterway and spoil islands, provide nature trails to encourage flora and fauna identification and education on wildlife protection.

Policy H.1.2.62-6: The Flagler County shall determine if lands purchased through the Environmentally Sensitive Lands Program are appropriate for the installation or enhancement of stormwater facilities that will improve the quality of surface waters by addressing point and non-point sources or alleviate current flooding problems occurring on land in close proximity. Such stormwater facilities shall be designed to provide wildlife habitat and/or open space in a park-like setting.

Policy H.1.2.72-7: Land acquisitions should include nature, bike and/or equestrian trails that integrate into the Bicycle/Pedestrian Way Master Plan of the Transportation Element.

Policy H.1.2.82-8: The development of resource-based parks shall include native vegetation.

Policy H.1.2.92-9: The Flagler County, when participating in a public land acquisition of Countywide significance, will serve as the managing entity either individually or in conjunction with other public agencies or non-profit organizations.

~~Policy 2-10: Acquisition of the Moody Homestead will ensure protection of specimen trees and as critical historic resource.~~

Policy H.1.2.102-41: All lands acquired via Environmentally Sensitive Lands funds shall restore degraded natural areas where practicable.

Objective H.1.3: The natural, recreational, archaeological, scenic, historical and cultural resources of the A1A Scenic Highway shall be preserved and enhanced for Flagler County residents and visitors.

Policy H.1.3.13-1: The Flagler County shall work towards removal of all billboard signs and the placement of small, low profile informative or educational signage along the Scenic Highway Corridor.

Policy H.1.3.23-3: The Flagler County supports the River and Sea Scenic Highway Corridor Management Plan.

Policy H.1.3.33-4: The Flagler County shall coordinate greenways, signage and bicycle pathways between River & Sea Scenic Byways in unincorporated Flagler County, Oceanshore Scenic Byway in the City of Flagler Beach, River to Sea Preserve in Marineland and Scenic and Historic A1A in St. Johns County.

Policy H.1.3.43-5: The Flagler County shall work towards creating and maintaining a canopied Scenic Highway Corridor through the plantings of native species, burying power and telecommunications lines, and using directional boring when installing utility lines under canopy root systems.

Policy H.1.3.53-6: The Flagler County shall identify historical, cultural and educational tourist opportunities and improve recreational facilities without adversely impacting natural resources along the Scenic Corridor.

Policy H.1.3.6: Flagler County shall strive to implement a Beach Management Plan, as approved and amended by the Board of County Commissioners.

Objective H.1.4: The Flagler County will work with local cities, adjacent land owners and residents, St. Johns County and State agencies ~~to~~ for funding and implementation of the recommendations of the Old Brick Road Corridor Study for that 11-mile section lying north of Espanola to St. Johns County Road CR 204.

Policy H.1.4.1: Development orders for parcels potentially utilizing the Old Brick Road shall consider the recommendations of the adopted Corridor Management Plan ~~Cultural Resources Management Plan~~.

Policy H.1.4.2: Flagler County shall work with the Cities of Palm Coast and Bunnell in order to coordinate efforts to support the preservation of the historical

Flagler County Comprehensive Plan 2010-2035

character of the Old Brick Road and the provision of safe and adequate vehicular access in a manner consistent with the Old Brick Road Corridor Management Plan (CMP) ~~are incompatible objectives.~~

Policy H.1.4.3: The Flagler County shall explore funding options to enhance the attributes that warranted the corridor's inclusion and maintenance on the National Register of Historic Places.

Policy H.1.4.4: Land development regulations affecting the designated portion of the Old Brick Road shall consider the recommendations of the Cultural Resources Management Plan.

Policy H.1.4.5: Continue the partnership with the Florida Department of Transportation (FDOT) in preserving, restoring and providing this historical transportation ~~irritation~~ resource.

Objective H.1.5: The Flagler County shall identify and implement methods to finance the operation and management of all park and open space facilities.

Policy H.1.5.15-1: The Flagler County shall annually update the Capital Improvement Element to develop the facilities needed to maintain the standards of this Element.

Policy H.1.5.25-2: The Flagler County will continue to preserve, rehabilitate and maintain ~~the existing~~ its parks and recreation facilities through the use of Parks and Recreation Department and Road and Bridge Department operating budgets. These operating budgets, which provide for ongoing maintenance and rehabilitation of the County parks and recreation facilities, shall be adjusted in

Flagler County Comprehensive Plan 2010-2035

future years to insure both adequate and efficient maintenance of the new parks and facilities that are developed.

Policy H.1.5.35-3: The Flagler County shall develop agreements with non-profit recreation providers to assist in the provision of recreational programming and facilities.

Policy H.1.5.45-4: Flagler County will investigate and seek alternative funding sources to provide public park facilities, programs and management.

Policy H.1.5.55-5: Flagler County and the School Board should work to co-locate sites for new and existing schools and parks and develop joint opportunities to provide athletic and recreational opportunities for students and residents.

Policy H.1.5.65-6: Facilities may incorporate revenue generating opportunities that could offset operational costs and enhance the recreational experience of participants.

Policy H.1.5.75-7: Lands acquired through State grants shall be managed for the protection and conservation of the natural resources on-site and for public recreational uses not inconsistent with the environmental attributes of the site.

Policy H.1.5.85-8: The Flagler County shall work toward creating a model for a Partnership Plan between the municipalities, County, School Board and private sector.

Policy H.1.5.95-9: The Flagler County shall pursue joint agency funding for the purchase, development and management of parks, recreational facilities, environmental open spaces, trails, greenways, and blueways.

Flagler County Comprehensive Plan 2010-2035

Objective H.1.6: ~~All Flagler County park and recreation facilities shall will provide include vehicular, bicycle and or pedestrian access facilities, including facilities for disabled patrons, as per the appropriate park service area where appropriate, based on the natural resources, physical environment and financial feasibility for construction and maintenance. All Flagler County parks and recreation facilities will provide accessibility to disable patrons in accordance with all federal requirements.~~

Policy H.1.6.16-1: Public parks and facilities shall be designed and constructed with public access that is compatible with the conservation, protection and enhancement of natural resources found on-site.

Policy H.1.6.26-2: All existing and newly developed community and neighborhood parks shall be provided with bicycle and pedestrian access-ways funded through Parks Impact Fees or grants available through Florida Department of Transportation ~~FDOT~~ or other organizations.

Policy H.1.6.36-3: All developed Flagler County parks shall continue to have adequate parking facilities and bicycle racks.

Policy H.1.6.46-4: Connectivity through sidewalks, bikeways and trails shall be provided to link residential areas, schools, community facilities and other parks and open spaces, subject to financial and physical constraints.

Policy H.1.6.56-5: The Flagler County shall provide handicapped parking spaces and barrier-free access to all public recreation facilities.

Policy H.1.6.66-6: The Flagler County will continue to utilize the Flagler County Senior Services/Transportation in the provision of transportation services to park and recreation facilities for the transportation disadvantaged.

Objective H.1.7: The Flagler County shall secure additional access points to open water shorelines.

Policy H.1.7.1: Shoreline access will be provided through development of existing rights-of-way and easements, developer contributions and public land acquisitions.

Policy H.1.7.27-2: The Flagler County shall improve existing, and/or construct new, fresh and salt water fishing piers.

Policy H.1.7.37-3: The Flagler County shall ~~supply ample~~ provide for beach access and public parking, maintain existing public access points and dune walkovers and provide public parks at waterfront locations, such as Lake Disston, Crescent Lake, Dead Lake, and the Intracoastal Waterway.

Policy H.1.7.47-4: The Flagler County shall provide canoe and kayak trails with access and landing areas in several locations including Bulow Creek, Bull Creek, Dead Lake, Crescent Lake, and the Matanzas River.

Policy H.1.7.57-5: The Flagler County shall utilize available park impact fees and the environmentally sensitive lands program to create, expand, or enhance Greenways, Ecological Corridors, or Recreational Trail Systems.

Objective H.1.8: Flagler County will solicit public input and review and evaluate the development needs of parks and recreation facilities through the Flagler County Parks and Recreation Advisory Board.

Flagler County Comprehensive Plan 2010-2035

Policy ~~H.1.8.18-1~~: The Flagler County will continue to coordinate County and municipal park and recreation facility development and programs in order to provide the most cost effective services to the public.

Policy ~~H.1.8.28-2~~: The Flagler County Board of County Commissioners will continue to rely upon the Flagler County Parks and Recreation Advisory Board for citizen input and coordination of the public and private efforts to provide countywide recreational opportunities.

Policy ~~H.1.8.38-3~~: The Flagler County shall include nearby residents and other interested parties in a public participation process when developing new parks and facilities.

Policy ~~H.1.8.48-4~~: The Flagler County shall work with non-profit organizations and the School Board to provide youth activities.

Policy ~~H.1.8.58-5~~: Flagler County will expand the use of the County's website specifically for the County's Parks and Recreation Department ~~Dept.~~ to provide interactive and real-time information on services and programs.

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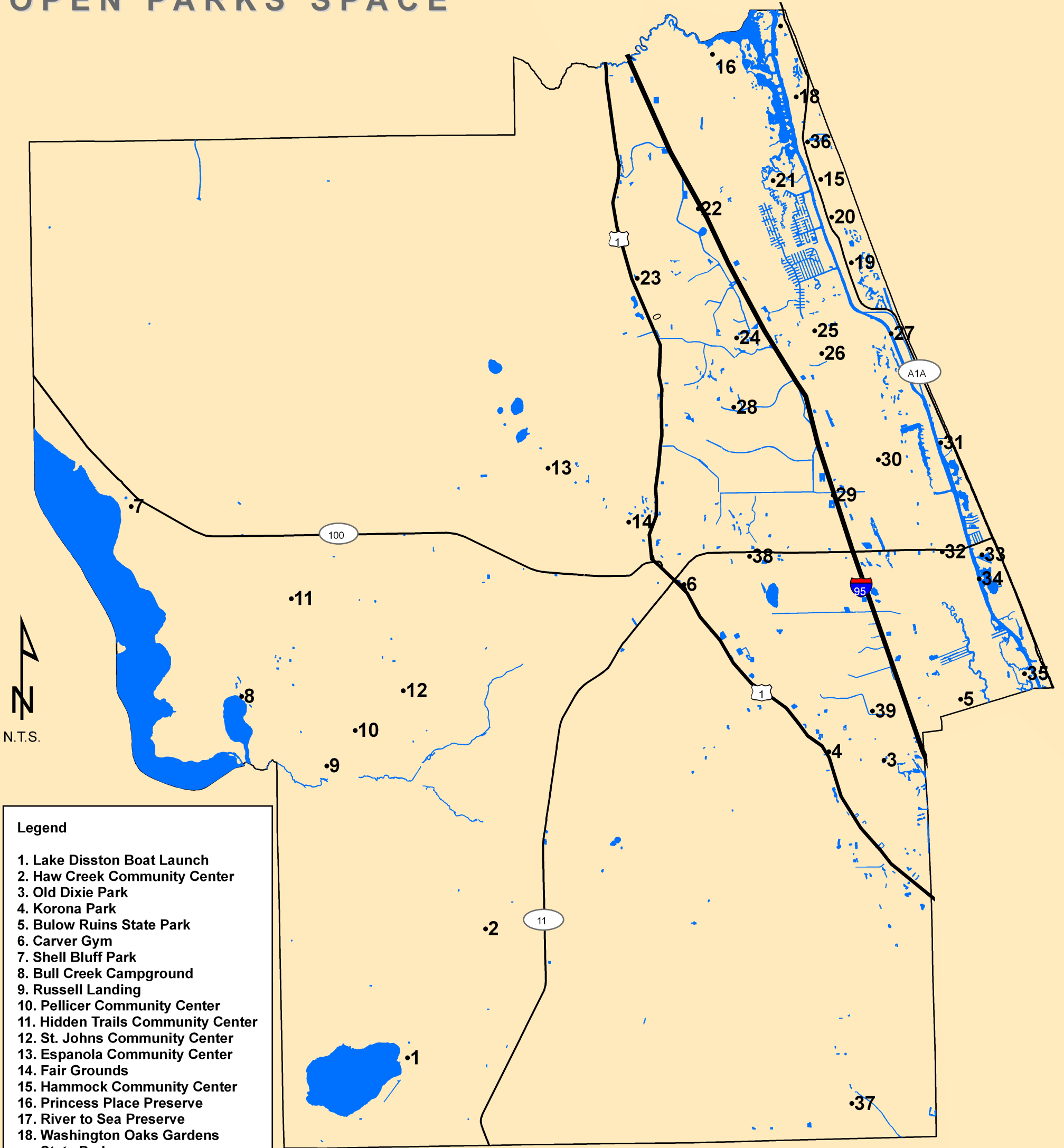
Flagler County Recreation and Open Space Element Map Series

Item	Page Number
<u>List of Maps</u>	
Map H.1: Existing Recreation and Open Parks Space	H-15

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EXISTING RECREATION AND OPEN PARKS SPACE



Legend

1. Lake Disston Boat Launch
2. Haw Creek Community Center
3. Old Dixie Park
4. Korona Park
5. Bulow Ruins State Park
6. Carver Gym
7. Shell Bluff Park
8. Bull Creek Campground
9. Russell Landing
10. Pellicer Community Center
11. Hidden Trails Community Center
12. St. Johns Community Center
13. Espanola Community Center
14. Fair Grounds
15. Hammock Community Center
16. Princess Place Preserve
17. River to Sea Preserve
18. Washington Oaks Gardens State Park
19. Jungle Hut Park
20. Old Salt Road Park
21. Bings Landing
22. Bird of Paradise
23. Indian Trails Sports Complex
24. James F. Holland Memorial Park
25. Palm Coast Community Center
26. Palm Coast Linear Park
27. Varn Park
28. Belle Terre Park
29. Lehigh Rail Trail
30. Graham Swamp
31. Herschel King Park
32. Wadsworth Park
33. Betty Stefflick Park
34. Moody Boat Launch
35. Gamble Rogers Memorial State Recreation Area
36. Mala Compra Park
37. Relay Wildlife Management Area
38. Moody Homestead
39. Seminole Woods Park

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